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GOVERNMENT OF MANIPUR SECRETARIAT : LAW & LEGISLATIVE AFFAIRS DEPARTMENT

NOTIFICATION

Imphal, August 5, 2024

No. 2/20/2024-Leg/L: In pursuance of rule 150 of the Rules of Procedure and Conduct of Business in Manipur Legislative Assembly, the following Bill as introduced in the Manipur Legislative Assembly, in its sitting held on August 02, 2024 is hereby published in the Manipur Gazette:

1. The Manipur Scheduled Castes and Other Backward Classes (Regulation of Issuance and Verification of Caste Certificates) Bill, 2024 (Bill No.15 of 2024).

> NUNGSHITOMBI ATHOKPAM, Commissioner (Law), Government of Manipur.

(As introduced in the Manipur Legislative Assembly)

THE MANIPUR SCHEDULED CASTES AND OTHER BACKWARD **CLASSES (REGULATION OF ISSUANCE AND VERIFICATION OF CASTE CERTIFICATES) BILL, 2024**

Α

Bill

to provide for the regulation of the issuance and verification of the caste certificates to the persons belonging to the Scheduled Castes and Other Backward Classes and for matters connected therewith or incidental thereto.

BE it enacted by the Legislature of Manipur in the Seventy-fifth Year of Republic of India, as follow:-

1. (1) This Act may be called the Manipur Scheduled Castes and Other Backward Classes (Regulation of Issuance and Verification of Caste Certificates) Act, 2024.

(2) It shall extend to the whole of the State of Manipur.

(3) It shall come into force on the date of its publication in the Official Gazette.

2. In this Act, unless the context otherwise requires, -

- (a) "Appellate Authority" means the Authority as mentioned in section 5;
- (b) "Backward Classes" means any Socially and Educationally Backward Classes of citizens as declared by the Government and also, includes other Backward Classes declared by the Government of India in relation to the State of Manipur;
- (c) "Caste Certificate" means the certificate issued by the Competent Authority to an applicant indicating therein the Scheduled Castes, or Other Backward Classes, as the case may be, to which such applicant belongs;

commencement.

Definitions.

Short title. extent and

- (d) "Competent Authority" means an officer or authority authorised by the Government, by notification, to issue Caste Certificate for such area or for such purposes as may be specified in the said notification and shall include all the Competent Authorities already designated by the Government before the commencement of this Act, having jurisdiction over the area or place to which the applicant originally belongs, unless specified otherwise;
- (e) "Government" means the Government of Manipur;
- (f) "Local Authority" means in relation to local areas, the concerned Gram Panchayat, Zilla Parishad, Autonomous District Council, Municipality, Municipal Corporation, Nagar Panchayats, or such other body legally entitled to function as local authority by the Government having jurisdiction over the local area;
- (g) "prescribed" means prescribed by rules made under this Act;
- (h) "public sector undertaking" means a Government Company as defined in section 617 of the Companies Act, 1956, or any Corporation established by or under any Central or State Act;
- (i) "reserved category" means category of persons either belonging to Scheduled Caste, or Other Backward Class;
- (j) "Scheduled Caste" shall have the meanings assigned to them in clause (24) of article 366 of the Constitution of India; and
- (k) "Scrutiny Committee".means the Committee or Committees constituted under sub-section (1) of section 6 for verification of the Caste Certificate and to perform other functions as entrusted to the Scrutiny Committee under this Act.

Application for a Caste Certificate.

3. Any person belonging to any of the reserved category, required to produce a Caste Certificate in order to claim the benefit of any reservation provided to such reserved category either in any public employment or for admission into any educational institution or any other benefit under any special provisions made under clause (4) of article 15 of the Constitution of India or for the purpose of contesting for elective post in any Local Authority or in the co-operative societies or any other purposes specified by the Government, shall apply in such form and in such manner as may be prescribed, to the Competent Authority for the issuance of a Caste Certificate.

Certificate by Competent Authority.

Issue of 4. (1) The Competent Authority may, on an application made to it under section Caste 3, after satisfying itself about the genuineness of the claim and following the procedures prescribed, issue a Caste Certificate within such time limit and in such form as may be prescribed or reject the application for reason s to be recorded in writing.

(2) A Caste Certificate issued by any person, officer or authority other than the Competent Authority shall be invalid.

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5. (1) The Government shall, by notification, in the Official Gazette, declare any officer higher in rank than the Competent Authority concerned as the Appellate Authority.

(2) Any person aggrieved by an order of rejection of application passed by the Competent Authority under sub-section (1) of section 4 may, within 30 days from the receipt of order, appeal to the Appellate Authority.

(3) The Appellate Authority may, within a period of three months, after giving the appellant an opportunity of being heard and after satisfying itself about the genuineness or otherwise of the claim of the appellant, either confirm the rejection order or set aside the order of the Competent Authority and direct the Competent Authority to issue the Caste Certificate.

6. (1) The Government shall constitute by notification in the Official Gazette, one or more Scrutiny Committee(s), for verification of Caste Certificates issued by the Competent Authorities under sub-section (1) of section 4 specifying in the said notification the functions and the area of jurisdiction of each of such Scrutiny Committees.

(2) The appointing authority of the Government, Central Government, Local Authority, Public Sector Undertakings, educational institutions, co-operative societies or any other Government aided institutions may make application, in such form and in such manner as may be prescribed, to the Scrutiny Committee concerned for the verification of the Caste Certificate, if any doubt arises about genuineness of the Caste Certificate produced by any person to get any benefit on the basis of such Certificate;

Provided that the Scrutiny Committee shall also have the power to verify suo-motu, the genuineness of a Caste Certificate issued or claimed to be issued by the Competent Authority;

Provided further that the person whose Caste Certificate has been subjected to verification shall not be debarred to avail the benefit nor shall discontinue to avail the benefit until the Caste Certificate is cancelled by the Scrutiny Committee.

(3) The Scrutiny Committee shall follow such procedure for verification of the Caste Certificate and adhere to the time limit for verification and grant of validity certificate, as may be prescribed.

7. (1) Where, before or after the commencement of this Act, it comes to notice that a person not belonging to any of the reserved category has obtained a false Caste Certificate to the effect that either himself or his children belong to such reserved category, the Scrutiny Committee may, suo-motu or otherwise, call for the record and enquire into the correctness of such Certificate and if it is of the opinion that the Certificate was obtained fraudulently, it shall, by an order, cancel and confiscate the Certificate by following such procedure as may be prescribed after giving the person concerned an opportunity to being heard and communicate the same to the concerned person and the concerned authority, if any.

Confiscation and cancellation of false Caste Certificate.

Scrutiny Committee.

Appeal.

(2) The order passed by the Scrutiny Committee under this Act shall be final and shall not be challenged before any authority or court except the Hight Court under article 226 of the Constitution of India.

Burden of **8.** Where an application is made to the Competent Authority under section 4 for the issue of a Caste Certificate in respect of any reserved category, and in any enquiry conducted by the Competent Authority or Scrutiny Committee or the Appellate Authority under this Act or in any trial of offence under this Act, the question arises about the genuineness of the claim of the applicant, the burden of proving that the person belonged to such Caste, or Class shall be on such claimant applicant.

Powers of
Competent
Authority,9. The Competent Authority, the Appellate Authority, and the Scrutiny
Committee shall, while holding an enquiry under this Act, have all the powers
of a Civil Court while trying a suit under the Code of Civil Procedure, 1908 and
in particular, in respect of the following matters, namely :-

Competent Authority, Appellate Authority, and Scrutiny Committee.

- (a) summoning and enforcing the attendance of any person and examining him on oath;
- (b) requiring the discovery and production of any document;
- (c) receiving evidence on affidavits;
- (d) requisitioning any public record or copy thereof from any Court or office; and
- (e) issuing Commissions for the examination of witnesses or documents.

Withdrawal of benefits secured on the basis of false Caste Certificate. 10. (1) Whoever, not being a person belonging to any of the reserved category, secures admission in any educational institution against a seat reserved for such reserved category or secures any appointment in the Government, Local Authority or in any public sector undertaking or in any Government aided institution or Co-operative Society against a post reserved for such reserved category by producing a false Caste Certificate shall, on cancellation of the Caste Certificate by the Scrutiny Committee, be liable to be debarred from the concerned educational institution, or as the case may be, discharged from the said employment, forthwith and any other benefits enjoyed or derived by virtue of such admission or appointment by such person as aforesaid shall be withdrawn forthwith.

(2) Any amount paid to such person by the Government or by any other authority referred to in sub-section (1) by way of scholarship, grant, allowance or in terms of any other financial benefit shall be returned by such person immediately, failing which it shall be recovered from such person as an arrear of land revenue.

(3) Notwithstanding anything contained in any law for the time being in force, a person shall be disqualified for being a member of a Local Authority, a Cooperative Society or any other statutory body if he has contested for, or has been elected to, the seat reserved for any of the reserved category by producing a Caste Certificate which is found to be false and is cancelled by the Scrutiny Committee and the benefits, if any, obtained by such person, shall be recoverable as arrear of land revenue and the election of such person shall be terminated retrospectively.

11. (1) Whoever, -

- (a) obtains a false Caste Certificate by furnishing false information or by filing false statement or documents or by any other fraudulent means; or
- (b) not belonging to any of the reserved category secures any benefit or appointment exclusively available for such reserved category in the Government, Local Authority or any public sector undertaking or in any Government aided institution, or secures admission in any educational institution against a seat exclusively reserved for such reserved category or is elected to any of the elective offices of any Local Authority or Cooperative Society against the office, reserved for such category, by producing a false Caste Certificate,

shall on conviction, be punished with rigorous imprisonment for a term which shall not be less than six months but may extend to two years or with fine which shall not be less than two thousand rupees, but may extend to twenty thousand rupees or both,

(2) No Court shall take cognizance of an offence punishable under this section except upon a complaint, in writing, made by the Scrutiny Committee or by any other Officer duly authorised by the Scrutiny Committee for this purpose.

12. Notwithstanding anything contained in the Code of Criminal Procedure, Offences to 1973 -

- (a) offences punishable under section 11 shall be cognizable and nonbailable;
- (b) every offence punishable under this Act, shall be tried by any Magistrate of First Class in a summary way and provisions of sections 262 except sub-section (2) to 265, both inclusive, of the said Code, shall, as far as possible, may be applied to such trial.

13. (1) Any person or authority performing the functions of Competent Penalty for Authority under this Act, who intentionally issues a false Caste Certificate, issuing false shall, on conviction, be punished with rigorous imprisonment for a term which Caste shall not be less than six months but may extend to two years or with fine which Certificate. shall not be less than two thousand rupees, but may extend to twenty thousand rupees or both.

(2) No Court shall take cognizance of an offence punishable under this section except with the previous sanction of the Government.

14. Whoever abets any offence punishable under this Act shall be punished with Penalty for the punishment provided for the offence. abatement.

Offences and penalties.

be cognizable and nonbailable.

jurisdiction of Civil	15. No Civil Court shall have jurisdiction to entertain, to continue or to decide any suit or proceeding or shall pass any decree or order or execute wholly or partially any decree or order, if the claims involved in such suit or proceeding, or if the passing of such decree or order or if such execution would, in any way, be contrary to the provisions of this Act.
acts done in	16. No suit, prosecution or other legal proceedings shall lie against any person for anything which is done in good faith or intended to be done in pursuance of this Act or the rules made thereunder.
	17. Save as otherwise provided, the provisions of this Act shall be in addition to the provisions of any other law for the time being in force

this Act are in the provisions of any other law for the time being in force. addition to any other laws.

Power to 18. The Government may, subject to the previous publication, by notification in make rules. the Official Gazette, make rules to carry out all or any of the purposes of this Act.

Power to 19. (1) If any difficulty arises in giving effect to the provisions of this Act, the remove Government may, by order published in the Official Gazette, make such difficulties. provisions not inconsistent with the provisions of this Act, as may appear to be necessary, for removing the difficulty.

> Provided that no such order shall be made under this section after the expiry of a period of two years from the date of commencement of this Act.

> (2) Every order made under this section shall be laid, as soon as may be after it is made, before the State Legislature.

STATEMENT OF OBJECTS AND REASONS

To ensure equitable development of all citizens, the Constitution of India has provided for making special provision for the advancement of Scheduled Castes (SC) and Other Backward Classes (OBC). This has resulted in members of the castes/communities belonging to SC and OBC to enjoy various benefits under different programmes of both the Central and the State Government.

In the State of Manipur, there are 7 (seven) communities belonging to SC and 4(four) castes/communities belonging to OBC. Reservation norms followed in the State is 17% for OBC, 2% for SC and 31% for ST. Moreover, there are various schemes, both Centrally Sponsored Schemes (SSS), to benefit the communities belonging to Scheduled Castes and Other Backward Classes.

In order to prevent fraudulent cases of people claiming caste status and to ensure a uniform modality for issuance and verification of caste certificates, it has become imperative that the State make legislation under the title: "The Manipur Scheduled Castes, and Other Backward Classes (Regulation of Issuance and Verification of Caste Certificates) Act, 2024 for better regulation in issuing and verifying the Castes Certificates. The law contains provision for submission of application for issue of a Caste Certificate, competent authorities for issue of caste certificates, appeals in case of non-issue, Scrutiny Committee for verification of caste certificate in case of complaints, offences and penalties, amongst other. Most other states of the country have already framed such a law for proper and effective regulation in the issuance and verification of Caste Certificates.

Hence, this Bill.

N. Biren Singh Chief Minister, Manipur

Imphal Date:...., 2024.

FINANCIAL MEMORANDUM

As and when the proposed legislation is enacted and brought into operation, there shall be no additional expenditure from the Consolidated fund of the State.

MEMORANDUM REGARDING DELEGATED LEGISLATION

Clause 3 of the proposed legislation seeks to empower the State Government to specify any other purposes under the clause other than for the purpose of contesting for elective post in any Local Authority or in the co-operative societies.

Clause 5 of the proposed legislation seeks to empower the State Government to declare by notification in the Official Gazette, any officer higher in rank than the Competent Authority concerned as the Appellate Authority.

Clause 6 of the proposed legislation seeks to empower the State Government to constitute by notification in the Official Gazette, one or more Scrutiny Committee(s), for verification of Caste Certificates issued by the Competent Authorities under sub-section (1) of section 4 specifying the said notification the functions and the area of jurisdiction of each of such Scrutiny Committees.

Clause 18 of the proposed legislation seeks to empower the State Government to make rules to carry out all or any of the purposes of this Act by notification in the Official Gazette subject to the previous publication.

Clause 19 of the proposed legislation seeks to empower the State Government to make provisions not inconsistent with the provisions of this Act, as may appear to be necessary, for removing the difficulty by order published in the Official Gazette, if any difficulty arises in giving effect to the provisions of this Act.